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(PRE-FILED)

By: Senator Middleton	
Requested: August 4, 2003	

Introduced and read first time: January 14, 2004

Assigned to: Finance

Committee Report: Favorable with amendments

Senate action: Adopted

Read second time: March 29, 2004

CHAPTER____

1 AN ACT concerning

2 Regulation and Acquisition of Nonprofit Health Service Plans Entities

- 3 FOR the purpose of extending the statute of limitations for a certain time period for
- 4 certain criminal violations under the Insurance Article; <u>altering the purpose of</u>
- 5 <u>certain provisions of law relating to nonprofit health service plans;</u> altering
- 6 certain provisions of law relating to the regulation and acquisition of <u>certain</u>
- 7 nonprofit health service plans entities; altering the mission of a nonprofit health
- 8 service plan; altering the manner in which a nonprofit health service plan must
- 9 develop certain goals, objectives, and strategies; providing that a certain charter
- and the laws, rules, and regulations of the jurisdiction of domicile of a certain
- entity supercede and take precedence over certain requirements under certain
- circumstances; altering the standards the Maryland Insurance Commissioner
- must use to issue a certificate of authority; requiring the Commissioner to
- 14 consider a certain entity's inability to comply with certain requirements in
- determining whether to issue or renew the certificate of authority of a nonprofit
- health service plan; altering the applicability of certain statutory requirements
- for a board of directors of a nonprofit health service plan; requiring certain
- board members of a nonprofit health service plan to act in a <u>certain</u> manner
- 19 <u>consistent with in furtherance of</u> the mission of a nonprofit health service plan;
- 20 <u>altering the manner of selecting board members of certain nonprofit health</u>
- 21 <u>service plans; altering the actions for which board approval is required;</u>
- 22 requiring the Commissioner to adopt certain regulations; prohibiting certain
- 23 board members and officers from receiving certain personal or financial
- 24 enrichment to the detriment of the nonprofit health service plan or its mission;
- 25 including as a principal function of a board of a nonprofit health service plan the
- 26 consideration of an independent valuation of a nonprofit health service plan
- 27 prior to making a certain other consideration; specifying the manner in which

1	certain officers of a nonprofit health service plan must act; providing that a
2	violation of certain provisions of this Act is an unsound and unsafe business
3	practice; altering a certain provision of law relating to unsound and unsafe
4	business practices; authorizing the Insurance Commissioner to impose a certain
5	civil penalty against certain officers or directors who fail to take appropriate
6	action in response to a certain warning; altering certain provisions of law
7	relating to certain actions by an officer, director, or employee of a nonprofit
8	health service plan; requiring that an application for acquisition of a nonprofit
9	health entity include a certain valuation of the nonprofit health entity and a
10	certain antitrust analysis; specifying that a certain acquisition is not in the
11	public interest unless certain steps are taken to ensure that certain assets are
12	spent in a certain manner; prohibiting a certain regulating entity from making
13	a certain determination unless certain considerations are made nonprofit health
14	entities have considered certain risks; defining a certain term; authorizing
15	certain directors of a certain nonprofit health service plan to serve for a certain
16	additional term until a certain date; and generally relating to the regulation and
17	acquisition of <u>certain</u> nonprofit health service plans <u>entities</u> .
1 /	acquisition of certain nonprofit ficatul service plans endues.
18	BY repealing and reenacting, without amendments,
19	Article - Courts and Judicial Proceedings
20	Section 5-106(a)
21	Annotated Code of Maryland
22	(2002 Replacement Volume and 2003 Supplement)
	()
23	BY adding to
24	Article - Courts and Judicial Proceedings
25	Section 5-106(z)
26	Annotated Code of Maryland
27	(2002 Replacement Volume and 2003 Supplement)
28	BY repealing and reenacting, with amendments,
29	Article - Insurance
30	Section 14-115(e) 14-102(a), (c), (d), and (f), 14-110, 14-115(b), (c), and (d)(2)
31	and (11), 14-116(a) and (b), and 14-139(a)
32	Annotated Code of Maryland
33	(2002 Replacement Volume and 2003 Supplement)
34	BY repealing and reenacting, without amendments,
35	Article - Insurance
36	Section 14-102(b) and (e) and 14-115(d)(1)
37	Annotated Code of Maryland
38	(2002 Replacement Volume and 2003 Supplement)

- 39 BY adding to 40 Article - Insurance

1 2 3	Section 14-115.1 Annotated Code of Maryland (2002 Replacement Volume and 2003 Supplement)								
4 5 6 7 8	BY repealing and reenacting, with amendments, Article - State Government Section 6.5-201(b) and 6.5-301(b) and (e) Annotated Code of Maryland (1999 Replacement Volume and 2003 Supplement)								
9 10	SECTION 1. BE IT ENACTED BY THE GENERAL ASSEMBLY OF MARYLAND, That the Laws of Maryland read as follows:								
11	Article - Courts and Judicial Proceedings								
12	5-106.								
13 14	(a) Except as provided by this section, a prosecution for a misdemeanor shall be instituted within 1 year after the offense was committed.								
	(Z) A PROSECUTION FOR A MISDEMEANOR OFFENSE UNDER TITLE 14 OF THE INSURANCE ARTICLE SHALL BE INSTITUTED WITHIN 3 YEARS AFTER THE OFFENSE WAS COMMITTED.								
18	Article - Insurance								
19	<u>14-102.</u>								
20	(a) The purpose of this subtitle is:								
21 22	(1) to regulate the formation and operation of nonprofit health service plans in the State; and								
23 24	(2) to promote the formation and existence of nonprofit health service plans in the State that:								
25	(i) are committed to a nonprofit corporate structure;								
26 27	(ii) seek to provide individuals, businesses, and other groups with affordable and accessible health insurance; and								
28 29 30	(iii) recognize a responsibility to contribute to the improvement of the overall health status of [Maryland residents] THE RESIDENTS OF THE JURISDICTIONS IN WHICH THE NONPROFIT HEALTH SERVICE PLANS OPERATE.								
	(b) A nonprofit health service plan that complies with the provisions of this subtitle is declared to be a public benefit corporation that is exempt from taxation as provided by law.								

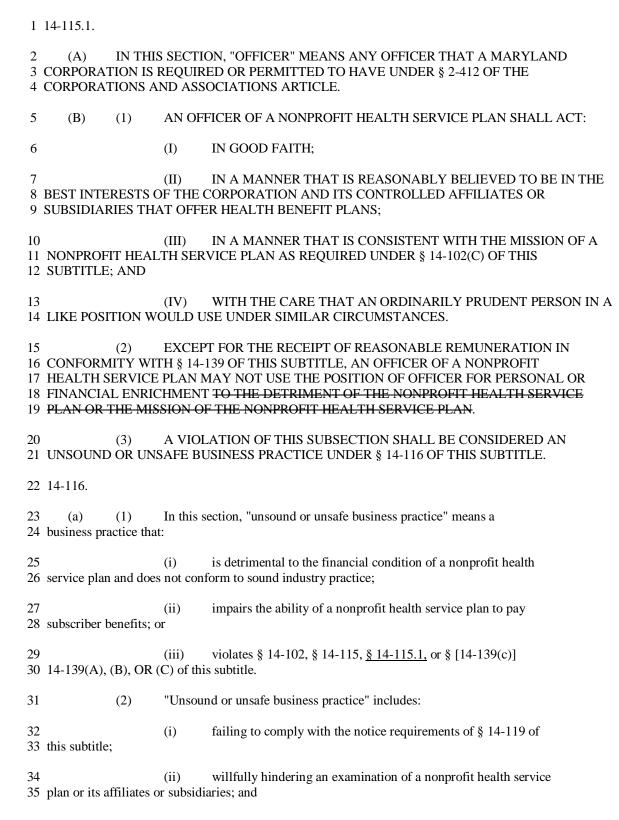
2	(c) The mission of a nonprofit health service plan shall be, IN ACCORDANCE WITH THE CHARTER OF THE NONPROFIT HEALTH SERVICE PLAN, to:
	(1) provide affordable and accessible health insurance to the plan's insureds and those persons insured or issued health benefit plans by affiliates or subsidiaries of the plan;
6 7	(2) <u>assist and support public and private health care initiatives for individuals without health insurance; and</u>
	(3) promote the integration of a [statewide] health care system that meets the health care needs of all [Maryland residents] THE RESIDENTS OF THE JURISDICTIONS IN WHICH THE NONPROFIT HEALTH SERVICE PLAN OPERATES.
11	(d) A nonprofit health service plan:
	(1) shall develop goals, objectives, and strategies for carrying out, IN ACCORDANCE WITH THE CHARTER OF THE NONPROFIT HEALTH SERVICE PLAN, its statutory mission;
17	(2) beginning on December 1, 2003, and continuing through June 30, 2005, shall report quarterly, for the preceding quarter, to the Joint Nonprofit Health Service Plan Oversight Committee on the nonprofit health service plan's compliance with the provisions of this subtitle; and
	(3) shall provide to the Joint Nonprofit Health Service Plan Oversight Committee any other information necessary for the Committee to meet the goals outlined under § 2-10A-08 of the State Government Article.
24 25	(e) On or before December 1, 2005, and annually thereafter, the Commissioner shall report to the Governor and, in accordance with § 2-1246 of the State Government Article, the Senate Finance Committee and the House Health and Government Operations Committee, on the compliance of a nonprofit health service plan subject to § 14-115(d) of this subtitle with the provisions of this subtitle.
27 28	(f) (1) [This] SUBJECT TO PARAGRAPH (2) OF THIS SUBSECTION, THIS section applies to:
29 30	[(1)] (I) a nonprofit health service plan that is issued a certificate of authority in the State, whether or not organized under the laws of the State; and
	[(2)] (II) an insurer or a health maintenance organization, whether or not organized as a nonprofit corporation, that is wholly owned or controlled by a nonprofit health service plan that:
34	<u>1.</u> is issued a certificate of authority in the State; AND
35	2. <u>DOES BUSINESS IN THE STATE.</u>

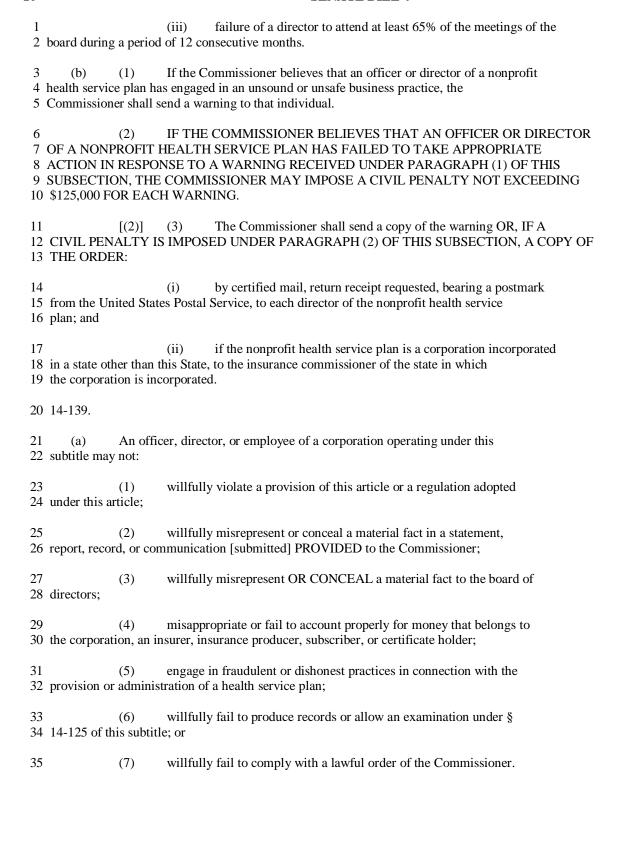
3 4 5 6 7	(2) TO THE EXTENT THAT THE LEGISLATIVELY ENACTED CHARTER OF AN ENTITY SUBJECT TO THIS SECTION, OR THE LAWS OR ADMINISTRATIVE RULES OR REGULATIONS OF THE JURISDICTION OF DOMICILE OF AN ENTITY SUBJECT TO THIS SECTION, PROHIBIT THE ENTITY FROM COMPLYING WITH A REQUIREMENT OF SUBSECTION (C) OF THIS SECTION, THE LEGISLATIVELY ENACTED CHARTER, LAWS, AND ADMINISTRATIVE RULES AND REGULATIONS OF THE JURISDICTION OF DOMICILE SHALL SUPERCEDE AND TAKE PRECEDENCE OVER THE REQUIREMENT OF SUBSECTION (C) OF THIS SECTION.
9	<u>14-110.</u>
10	(a) The Commissioner shall issue a certificate of authority to an applicant if:
11 12	(1) the applicant has paid the applicable fee required by § 2-112 of this article; and
13	(2) the Commissioner is satisfied:
	(i) that the applicant has been organized in good faith for the purpose of establishing, maintaining, and operating a nonprofit health service plan that:
17	<u>1.</u> <u>is committed to a nonprofit corporate structure;</u>
18 19	2. <u>in accordance with the charter of the nonprofit health</u> service plan, seeks to provide affordable and accessible health insurance; and
22	3. IN ACCORDANCE WITH THE CHARTER OF THE NONPROFIT HEALTH SERVICE PLAN, recognizes a responsibility to contribute to the improvement of the overall health status of [Maryland residents] THE RESIDENTS OF THE JURISDICTIONS IN WHICH IT OPERATES;
24	(ii) that:
27 28 29	1. each contract executed or proposed to be executed by the applicant and a health care provider to furnish health care services to subscribers to the nonprofit health service plan, obligates or, when executed, will obligate each health care provider party to the contract to render the health care services to which each subscriber is entitled under the terms and conditions of the various contracts issued or proposed to be issued by the applicant to subscribers to the plan; and
33	2. each subscriber is entitled to reimbursement for podiatric, chiropractic, psychological, or optometric services, regardless of whether the service is performed by a licensed physician, licensed podiatrist, licensed chiropractor, licensed psychologist, or licensed optometrist;
35	(iii) that:
36 37	1. each contract issued or proposed to be issued to subscribers to the plan is in a form approved by the Commissioner; and

1 2	of each contract are fair a	2. nd reasonable	the rates charged or proposed to be charged for each form					
3	subtitle, of the greater of:	that the	applicant has a surplus, as defined in § 14-117 of this					
5		<u>1.</u>	\$100,000; and					
6 7	subtitle; and	<u>2.</u>	an amount equal to that required under § 14-117 of this					
	between 1 and 10,000 cov corporate headquarters is	ered lives in t	he State, the nonprofit health service plan that insures e State.					
13	(b) If the Commissioner determines that a nonprofit health [services] SERVICE plan does not continue to satisfy the requirements of this subtitle, the Commissioner may disapprove the renewal of the certificate of authority of the nonprofit health service plan.							
17 18 19	(C) THE COMMISSIONER SHALL CONSIDER AN ENTITY'S INABILITY TO COMPLY WITH THE REQUIREMENTS OF § 14-102(C) OF THIS SUBTITLE AS A RESULT OF A CONFLICT WITH THE LEGISLATIVELY ENACTED CHARTER OF THE ENTITY OR THE LAWS OR ADMINISTRATIVE RULES OR REGULATIONS OF THE JURISDICTION OF DOMICILE OF THE ENTITY IN DETERMINING WHETHER TO ISSUE OR RENEW A CERTIFICATE OF AUTHORITY UNDER THIS SECTION.							
21	14-115.							
22	(b) This section	applies to a n	onprofit health service plan that is:					
23	<u>(1)</u> <u>issu</u>	ued a certifica	te of authority in the State[, whether or not]; AND					
24	(2) <u>org</u>	anized under	the laws of [this] THE State.					
25 26	(c) (1) The managed under the direct		affairs of a nonprofit health service plan shall be of directors.					
27 28	(2) (I) act:	The boa	rd and its individual members are fiduciaries and shall					
29	[(i)] 1.	in good faith;					
	[(ii interests of the corporation health benefit plans;		in a manner that is reasonably believed to be in the best rolled affiliates or subsidiaries that offer					
		ation's nonpro	[in a manner that is reasonably believed to be in fit mission] IN A MANNER THAT IS OF REASONABLY BELIEVED TO BE IN					

		THE MISSION OF THE CORPORATION AS A NONPROFIT HEALTH REQUIRED UNDER § 14-102(C) OF THIS SUBTITLE; and
3 4	position would use ur	[(iv)] 4. with the care that an ordinarily prudent person in a like der similar circumstances.
7	FINANCIAL ENRIC	(II) EXCEPT IN CONFORMITY WITH THIS SECTION, THE BOARD AND EMBERS MAY NOT USE BOARD MEMBERSHIP FOR PERSONAL OR HMENT TO THE DETRIMENT OF THE NONPROFIT HEALTH SERVICE SION OF THE NONPROFIT HEALTH SERVICE PLAN.
9	(3)	The principal functions of the board shall include:
10 11	nonprofit mission est	(i) ensuring that the corporation effectively carries out the ablished under § 14-102(c) of this subtitle;
12 13	performance;	(ii) selecting corporate management and evaluating its
14 15	other resources are si	(iii) ensuring to the extent practicable that human resources and fficient to meet corporate objectives;
16 17	nominating and selec	(iv) subject to the provisions of subsection (d) of this section, ing suitable candidates for the board; [and]
18 19	including an annual of	(v) establishing a system of governance at the board level, valuation of board performance; AND
22 23	UNDER TITLE 6.5	(VI) BEFORE CONSIDERING ANY BID OR OFFER TO ACQUIRE THE ITH SERVICE PLAN AND TO CONVERT TO A FOR-PROFIT ENTITY OF THE STATE GOVERNMENT ARTICLE, ENSURING THAT ADEQUATE S GIVEN TO AN INDEPENDENT VALUATION OF THE NONPROFIT PLAN.
	(4) mission of the nonpreSUBTITLE.	Each member of the board shall demonstrate a commitment to the fit health service plan AS REQUIRED BY § 14-102(C) OF THIS
28 29	(5) affiliates or subsidiar	An officer or employee of a nonprofit health service plan or any of its es may not be appointed or elected to the board.
30 31	(6) of the Corporations a	A nonprofit health service plan is subject to the provisions of § 2-419 and Associations Article.
32	<u>(d)</u> <u>(1)</u>	This subsection applies to a corporation that is:
33 34	plan; and	(i) issued a certificate of authority as a nonprofit health service
35 36	authority as a nonpro	(ii) the sole member of a corporation issued a certificate of a certificate o

1	<u>(2)</u>	The boa	rd shall b	e compo	sed of no more than 23 members, including:
	General Assembly, ap Senate of Maryland;	(i) pointed l			ember, who is not a member of the Maryland he pleasure of the President of the
5 6		_			ember, who is not a member of the Maryland he pleasure of the Speaker of the
	BYLAWS OF THE C		ATION,	including	cted by the board, IN ACCORDANCE WITH THE two consumer members, who satisfy the of this subsection.
13			the nonp	rofit heal	is required for THE BOARD SHALL APPROVE th service plan, a corporation for which ubsidiary of the nonprofit health
15 16	AVAILABLE IN BE	NEFIT F	<u>1.</u> PLANS M		benefit levels] MATERIALLY MODIFY OPTIONS ED IN THE STATE;
17 18	MARYLAND provid	er reimb	2. ursement		ly modify MARYLAND provider networks or S:
19 20	PRODUCTS MARK	ETED IN	3. THE ST		RIALLY modify underwriting guidelines FOR
21 22	REQUIRED TO BE	APPROV	<u>4.</u> /ED BY		RIALLY modify rates or rating plans THAT ARE MMISSIONER;
	MARYLAND MARE WITHDRAW FROM			w from a	PRODUCT TO OR withdraw a product FROM THE line or type of [business] BUSINESS, or THE STATE; [or]
26 27	OBJECTIVES IN TH	IE STAT	<u>6.</u> E; OR	MATER	RIALLY MODIFY MARKETING GOALS AND
28 29	of health care in the S		[6.]	<u>7.</u>	MATERIALLY impact the availability or affordability
30 31	DEFINE "MATERIA	(II) L" FOR			IONER SHALL ADOPT REGULATIONS THAT SUBPARAGRAPH (I) OF THIS PARAGRAPH.
	under Title 6.5 of the members of the board		(III) overnmen		on by the board to convert to a for profit entity may be rejected by any three
35 36	subparagraph (i) of th	[(iii)] is paragr	(IV) aph to a		rd may delegate approval for the actions listed in committee of the board.





1					Article	- State C	Governm	ent			
2	6.5-201.										
3	(b)	An appl	ication sh	all inclu	de:						
4		(1)	the name	e of the t	ransferor	;					
5		(2)	the name	e of the t	ransferee	;					
6		(3)	the name	es of any	other par	rties to th	ne acquis	ition agre	eement;		
7		(4)	the term	s of the p	proposed	acquisiti	on, inclu	ding the	sale price	e;	
8		(5)	a copy o	f the acq	uisition a	igreemen	ıt;				
	independent [and]	(6) expert of			ommunity ddresses					;	
	SERVICE P BID OR OF		TITY TH	IAT WA	S OBTA	INED P	RIOR TO	THE C	ONSIDE	HEALTH	
15 16	AND	(8)	AN AN	ΓITRUS	ΓANAL	YSIS PR	EPAREI	D BY AN	APPRO)PRIATE	EXPERT;
17		[(7)]	(9)	any othe	er docum	ents relat	ted to the	acquisit	ion.		
18	6.5-301.										
19 20	(b) been taken t		isition is	not in th	e public i	interest u	nless app	propriate	steps hav	ve	
21		(1)	ensure th	nat the va	alue of pu	ıblic or c	haritable	assets is	safeguar	ded;	
	SPENT IN A		ER THA	T CORE						BLE ASSI K ASSOCI	
25		[(2)]	(3)	ensure t	hat:						
28	health servio Maryland H General Arti	ealth Car		mainten		nization	will be o	listribute	d to the	ionprofit	
	nonprofit ho				the Mar	yland He	alth Car			table asset	ts of a

	nonprofit hospital will be distributed is:	2. ibuted to	60% of the fair value of the public or charitable assets of a a public or nonprofit charitable entity or trust
4 5	affected community;	A.	dedicated to serving the unmet health care needs of the
6 7	affected community;	B.	dedicated to promoting access to health care in the
8 9	affected community; and	C.	dedicated to improving the quality of health care in the
10		D.	independent of the transferee;
	[(3)] (4) acquisition inure directly or in health entity; and		hat no part of the public or charitable assets of the to an officer, director, or trustee of a nonprofit
16	health entity receives any imm	nediate or sition exc	hat no officer, director, or trustee of the nonprofit r future remuneration as the result of an cept in the form of compensation paid for ing entity.
18 19	(e) (1) In determine appropriate regulating entity s		whether an acquisition is in the public interest, the ider:
	[(1)] (I) engage in an acquisition, selection conditions of the acquisition;		the transferor exercised due diligence in deciding to transferee, and negotiating the terms and
23 24	[(2)] (II) including whether appropriate		redures the transferor used in making the decision, ssistance was used;
	[(3)] (III) conflicts of interest of board n transferor, transferee, or any o	nembers,	any conflicts of interest were disclosed, including executives, and experts retained by the ies to the acquisition;
28 29	[(4)] (IV) charitable assets;	whether	the transferor will receive fair value for its public or
30 31	[(5)] (V) risk if the acquisition is finance		public or charitable assets are placed at unreasonable t by the transferor;
	[(6)] (VI) significant adverse effect on the affected community;		the acquisition has the likelihood of creating a bility or accessibility of health care services in
35 36	[(7)] (VII) that the affected community w		the acquisition includes sufficient safeguards to ensure continued access to affordable health care; and

1 2	1 [(8)] (VIII) whether any manage 2 fair value.	ment contract under the acquisition is for							
5 6 7	3 (2) IN DETERMINING WHETH ENTITY HAS EXERCISED DUE DILIGENCE AS 5 THIS SUBSECTION, THE APPROPRIATE REGULE THAT DUE DILIGENCE WAS EXERCISED UNI HEALTH ENTITY CONSIDERED THE RISKS OF WHETHER AN ACQUISITION:	LATING ENTITY MAY NOT DETERMINE ESS THE HEALTH CARE NONPROFIT							
9	9 (I) WOULD RESULT I	N DISECONOMIES OF SCALE; OR							
10	10 (II) WOULD VIOLATE	FEDERAL OR STATE ANTITRUST LAWS.							
11	11 SECTION 2. AND BE IT FURTHER ENACTI	SECTION 2. AND BE IT FURTHER ENACTED, That:							
14 15 16 17 18	(a) notwithstanding the term limitations established under § 14-115(e)(6) of the Insurance Article, an individual who is a Class I director of a board of a domestic nonprofit health service plan that is subject to § 14-115 of the Insurance Article and who was appointed to the board prior to December 31, 2003 and subsequently reappointed to the board for a 1-year term on January 1, 2004 as the representative of a foreign nonprofit health service plan of which the domestic nonprofit health service plan is the sole member, may serve on the board of the domestic nonprofit health service plan for an additional 1-year term until December 31, 2005;								
22 23	20 (b) any replacement of a Class I director d 21 section, and any other individual who is elected to t 22 health service plan that is subject to § 14-115 of the 23 subject to the term limitations established under § 1 24 Article; and	he board of a domestic nonprofit Insurance Article, shall be							
25 26	25 (c) the provisions of subsection (a) of this 26 no more than two of the Class I directors described								

27 SECTION 2. 3. AND BE IT FURTHER ENACTED, That this Act shall take 28 effect June 1, 2004.